### **Public Document Pack**

Democratic Services Section
Legal and Civic Services Department
Belfast City Council
City Hall
Belfast
BT1 5GS



3rd December, 2020

### MEETING OF PEOPLE AND COMMUNITIES COMMITTEE

Dear Alderman/Councillor,

The above-named Committee will meet remotely, via Teams, on Tuesday, 8th December, 2020 at 5.15 pm, for the transaction of the business noted below.

You are requested to attend.

Yours faithfully,

**SUZANNE WYLIE** 

Chief Executive

### **AGENDA:**

### 1. Routine Matters

- (a) Apologies
- (b) Minutes
- (c) Declarations of Interest

### 2. <u>Presentation (Restricted)</u>

(a) Collaborative Circular Economy Network

### 3. Restricted

- (a) Finance Update (Pages 1 28)
- (b) White City and Carrick Hill Community Centres Update Report (Pages 29 34)
- (c) Council Strategic Waste Management Arrangements Update (Pages 35 46)

- (d) Southcity Resource and Development Centre: Bridging Support (Pages 47 112)
- (e) Update Report 'Wild Lights' Show (Pages 113 116)

### 4. Committee/Strategic Issues

- (a) Update on the New Crematorium Capital Project (Pages 117 124)
- (b) Proposed Alleyway Transformation Programme (Pages 125 142)

### 5. Physical Programme and Asset Management

(a) Partner Agreements Update (Pages 143 - 146)

### 6. **Operational Issues**

- (a) Proposal for naming a new street and the continuation and realignment of existing streets (Pages 147 150)
- (b) Street food events in Lower Crescent Open Space April 2021 September 2021 (Pages 151 154)

### 7. <u>Issues Raised in Advance by Members</u>

(a) Mapping exercise of 3g and 4g Pitches - Councillor Cobain

## Agenda Item 3a

By virtue of paragraph(s) 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.



By virtue of paragraph(s) 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.



By virtue of paragraph(s) 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.



## Agenda Item 3b

By virtue of paragraph(s) 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.



## Agenda Item 3c

By virtue of paragraph(s) 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.



By virtue of paragraph(s) 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.



## Agenda Item 3d

By virtue of paragraph(s) 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.



By virtue of paragraph(s) 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.



## Agenda Item 3e

By virtue of paragraph(s) 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.



## Agenda Item 4a

### PEOPLE AND COMMUNITIES COMMITTEE



Subjec	ject: Update on the New Crematorium Capital Project								
Date:	e: 8 <sup>th</sup> December 2020								
Report	Siobhan Toland, Director of City Services and Sinead Grimes, Director Physical Programmes								
Contact Officer: Sabine Kalke, Project Sponsor									
Capitie Maike, 1 Toject Oporison									
Restric	ted Reports								
Is this	report restricted?		Yes	N	o [	х			
If	Yes, when will the	report become unrestricted?							
After Committee Decision									
After Council Decision									
Some time in the future									
	Never								
Call-in									
Is the decision eligible for Call-in?			Yes	x	lo [				
1.0	Burness of Poper	t or Summary of main Issues							
1.0	ruipose oi kepoi	tor Summary or main issues							
1.2	The purpose of this report is to update committee on the recommendations from the								
	Strategic Cemeteries and Crematorium Development Working Group meetings held on 25th								
	November 2020.								
2.0	Recommendation	s							
2.1	The Committee is a	asked to;							
	- Approve the minutes and the recommendations from the Strategic Cemeteries and								
	Crematorium Development Working Group meeting held on 25 <sup>th</sup> November 2020								

3.0	Main Report						
	Key Issues						
	Update on New Crematorium Capital Project						
3.1	Members were advised that a PAD (pre-application discussion) has taken place with the						
	planners from LCCC and statutory consultees. This meeting was followed by another						
	meeting with LCCC to discuss the need for an Environmental Impact Assessment.						
3.2	Members were informed that the next steps in the planning process would be to submit a						
	request to LCCC to formally determine the requirement for an Environmental Statement and						
	start the process of developing the ES at the same time – aiming to save some time in the						
	process. The main premise is that BCC accepts that an ES will be required by LCCC, and						
	will obtain a scope for the ES from LCCC through the determination process.						
3.3	An Integrated Design Team has been appointed for the new crematorium development. The						
	team was present in the meeting and presented options of the design development to						
	Members.						
	Chapel size and design						
3.4	Three options have been developed and were presented as to how to accommodate 200						
	people in each of the two chapels, whilst providing a more sympathetic space for the regular						
	smaller services of around 50 people. The options to meet these design challenges in doing						
	so:						
Option 1 – partitioned; provision of 200 seat capacity on ground level with th							
	partition the space with a moveable wall and curtain						
	Option 2 – use of entrance hall: provision of 150 seat capacity in main hall with the possibility						
	to include the entrance hall through moveable acoustic screen to provide 200 seat capacity						
	Option 3 – mezzanine: provision of 160 ground floor seat capacity and 40 seat mezzanine						
	It was agreed that Option 3 is the preferred option both, from a design and operational						
	point of view and should be further developed.						
	Function Room						
3.5	The removal of the function room from the new building development and the potential of the						
	offer of this facility in the re-use of the existing building was recommended by the design						
	team. The integration of a function room in the new crematorium would create the same						
	challenges in the flow of people as in the existing building. This was also supported by the						

4.0	Appendices – Documents Attached							
3.8	None							
	Equality or Good Relations Implication / Rural Needs Assessment							
3.7	Financial & Resource Implications  None							
3.6	It was agreed to remove the function room from the design of the new crematorium building and explore the option to re-use parts of the existing crematorium as a place where functions can take place.							
	Crematorium Manager who highlighted the operational challenges of a function room in the							



## SPECIAL STRATEGIC CEMETERIES AND CREMATORIUM DEVELOPMENT WORKING GROUP

### Minutes of Meeting of 25th November, 2020

Members Present: Councillor Corr, Chairperson;

Aldermen Rodgers and Sandford; and

Councillor Mulholland.

In Attendance: Mrs. S. Toland, Director of City Services;

Ms. S. Grimes, Director of Property and Projects; Mr. M. Patterson, Bereavement Services Manager;

Ms. S. Kalke, Project Sponsor;

Mr. J. Parker, Crematorium Officer and

Mr. G. Graham, Democratic Services Assistant.

### **Appointment of Chairperson**

In the absence of a Chairperson, it was

Proposed by Alderman Rodgers Seconded by Alderman Sandford and

Resolved- that Councillor Corr be appointed to the position of Chairperson for the duration of the meeting

(Councillor Corr in the Chair)

### <u>Apologies</u>

An apology was reported on behalf of Councillor Kyle.

### **Declarations of Interest**

No declarations of interest were reported.

### **Update on Crematorium Design**

Mr. M. Morrow, Ms P. Lavery, K.P.M.G. and Mr. M. Street attended in connection with item and were welcomed by the Chairperson.

The Director of City Services provided the Working Group with an overview in regard to the progress made to date in respect of the design and development proposals associated with the new Crematorium. She referred to discussions which had been held with Lisburn and Castlereagh Council (LCCC) in regard to pre-application discussions, prior to the commencement of the formal planning process. She reported that, following those discussions, it was probable that L.C.C.C. would require an Environmental Statement in respect of the development proposals. She stated that A.E.C.O.M. had been appointed to deliver the development proposals as part of the planning process.

The Director stated that, following a meeting between A.E.C.O.M. and the Council's internal Project Board on a number of design proposals in respect of the new Crematorium, a special meeting of the Working Group was required to discuss the design proposals and form an opinion on which design proposal the Members preferred. She reminded the Members that, depending on the design selected, costings would be Page 121

required to be undertaken in respect of the design selected. The Director referred also to the fact that a decision was required in regard to the location of the function room associated with the development proposal and, at some future date, a decision would be required on a possible re-location of staff to the new crematorium facility.

Ms. Lavery provided the Working Group with a detailed presentation on the implications for the design and car parking capacity to facilitate a 2 by 200 seat Chapel capacity. She highlighted the need for additional car parking which was required to facilitate a function room and additional car-parking spaces for Crematorium support staff, should that be a future requirement. She provided the Members with a detailed map, illustrating the potential impact of incorporating the additional car-parking requirement into the development plans to facilitate the additional seating capacity associated with the new 2 chapel facility.

Ms. Lavery referred to the challenges faced by the design team in the development of a scheme which was able to accommodate larger funerals and yet remained sympathetic, in terms of ambience, to those which were much smaller in size. She referred also to the challenges of providing suitable car-parking access to the Crematorium and incorporating that into a suitable landscape setting. The Members were informed of the challenges with minimising overlap associated with different groups of mourners, while ensuring smooth and uninterrupted flow of access to and from the facility.

The Working Group was provided with examples of other Crematorium facilities which incorporated into their design, the capacity to accommodate a 200 seater chapel facility. The Members were provided with three options in respect of the design and capacity requirements associated with the proposed new Crematorium.

- Option 1 200 seat ceremony room sub-divided for services of less than 100 seat capacity.
- Option 2 150 seat ceremony room with extension in Entrance Hall providing 50 additional seating capacity.
- Option 3 160 seat ceremony room with mezzanine providing 40 additional seating capacity.

Ms. Lavery gave the Members an overview of how a function room might be incorporated into the design of the 2 chapel crematorium and the measures which would need to be considered in terms of limiting cross —over of mourners, whilst the 2 chapels were being utilised with the simultaneous use of a function room.

Mr. Street provided the Working Group with some U.K examples, were a café/function room service had been incorporated into the design of the building. He illustrated how car parking had been facilitated to accommodate mourners who were attending the venue including, in some cases, members of the public who were visiting the graves of loved ones.

Ms. Lavery referred to the fact that incorporating a function area on the site, in her experience, tended to cause mourners to remain on site for a longer period of time than would otherwise be the case for a normal cremation slot. She stated further that, in so doing, this had a tendency to encourage congestion at car parking facilities and tended to encourage cross-migration between different sets of mourners. She stated that, in her opinion, this problem had been mitigated when the function area was located away from the main Crematorium building. The Working Group was presented with a number of design options which comprised locating the car park close to the new Crematorium facility and which did not incorporate a function room being located within the main Crematorium building.

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The Working Group considered the various development proposals as presented stating that the new plans presented a more comforting and intimate atmosphere for Cremation Services than was available currently at Roselawn, given its age and the volume of cremation services which were taking place presently. The Members expressed the view that any new Crematorium facility should be of sufficient size to cater for the projected future rise in the demand for cremations.

The Members, during detailed discussion on the proposals, affirmed the need for the Crematorium to meet the projected rise in demand for cremation services and that some element of catering services be provided, given the long distances that some mourners would be required to travel to attend a cremation service.

The Members requested that in order for their chosen design option to be operational requested that the Crematorium Officer provide his advice on the option which would meet the operational requirements of the Crematorium staff. The Crematorium Officer stated that, in order to meet projected cremation demands, and to mitigate against the time restraints associated with the removal and installation of additional seats, to meet with the variance in the size of cremation services, he advised that the chosen option should be a fixed, permanent seated arrangement, which could be adjusted rapidly to reflect future capacity requirements. The Cremation Officer stated further that, in his opinion, the selection of option 3, encompassing the mezzanine additional seated option, provided the best solution to meet both the future cremation requirements in terms of numbers and the operational needs to manage those cremation services.

The Crematorium Officer emphasised the importance of ensuring that overlap between cremation services was minimised and, in so doing, the removal of catering and/or function room facilities from the new Chapel facility, would assist in that regard. In regard to a question from a Member in relation to the preferred site of a future Coffee-Shop/Function Room, the Cremation Officer stated that the existing building would be best placed to service that requirement both, in terms of car-parking facilities and to ensure that migration between mourners attending cremation services was minimised. He referred to the possibility of other services being incorporated within the existing building including, Geneology and floral services.

After further discussion, it was

Proposed by Alderman Rodgers Seconded by Alderman Sandford and

Resolved- that the Working Group agree to the option 3 proposal, incorporating a 2 Chapel facility, with mezzanine extension, providing a 200 seat capacity in each Chapel.

The Working Group agreed also, in principle, that any future coffee shop / function room facility should not be incorporated within the new-build facility but rather should be incorporated with the existing Crematorium, subject to the approval of both the People and Communities and the Strategic and Policy and Resources Committees.

In response to a further question from a Member, in regard to incorporating changing facilities within the new Crematorium, the Director of Property and Projects stated that she would be happy to explore that option. She stated that, as no capital costs in respect of the re-use of the existing building had been included with the original capital costs, there may be a need to secure additional funding to meet any additional capital expenditure.

## Agenda Item 4b

### PEOPLE AND COMMUNITIES COMMITTEE



Subjec	bject: Proposed Alleyway Transformation Programme										
Date:			8 <sup>th</sup> December 2020								
Report	ting Off	icer:	Ryan Black	k. Directo	or of Ne	iahbourho	ods Serv	ices			
_									41.		
Contac	ct Office	er:	Stephen Le	eonard, N	Neighbo	ur Service	es Manag	er (Soi	uth)		
Restric	Restricted Reports										
Is this report restricted?						Yes		No	X		
If Yes, when will the report become unrestricted?											
After Committee Decision											
		ter Council D									
		me time in tl	he future							i.	
	ine	ver									
Call-in											
Is the c	decisio	n eligible for	Call-in?					Yes	Х	No	
1.0	Durne	se of Report	<u> </u>								
1.1	•	urpose of this		give the	commit	tee an upo	date on p	rogress	s to d	ate in	
	response to:										
	Motion proposed by Councillor Dorrian and Seconded by Councillor Newton										
	(September 2018): "This Council will engage with relevant agencies to develop							qc			
	protocols in respect to addressing issues around unadopted alleyways across the							the			
	City, recognising health and safety and public hygiene concerns. All efforts should							ould			
	be also made to identify legal owners and compel them to meet their obligations."								ns."		
	A request from Cllr Kelly(August 2020): 'following the success of initiatives such as							ch as			
		Wildflower Alley and similar projects across the city, that the Committee would write							d write		
	the Department for Communities, Department of Justice and Department for										

Infrastructure with a view to co-ordinating support and assistance for residents and groups who would like to transform and regenerate communal and open spaces throughout the city.'

- Minute action from February 2020: Members will recall at the Feb 2020 People and communities Committee, the Committee agreed to defer consideration of appointing an external alleygate review, to enable a further report to be submitted on the possibility of the evaluation being undertaken in-house or options to reduce costs associated with an external evaluation.
- The Motion which had been moved by Councillor McKeown and seconded by Councillor de Faoite (September 2020, People & Communities Committee): 'Determines that a new funded alleygating programme is included as part of Council's Recovery Plan, recognising the intrinsic benefit and popularity of existing alleygating programmes. Agrees that this new alleygating programme, when determining eligible streets, should give equal consideration and scoring to the efforts of communities to develop and maintain their alleyways as is currently given to crime-reduction and anti-social behaviour concerns.'

In response to this motion, the September meeting of the People & Communities

Committee agreed that a comprehensive report on Alleygates and Alleyways would be submitted to a future meeting, which would consider previous Motions along with the financial resources available and reference any potential external funding opportunities.

### 2.0 Recommendations

2.2

### 2.1 The committee is asked to:

- Note the work carried out to date in response to the un-adopted alleyways Notice of Motion,
- Note the update on alleyway transformation in particular the follow up meetings with the Department of Infrastructure and Department for Justice
- The committee is also asked to note that following consideration by officers it is not in a position to undertake an in-house evaluation of the phases 1-4 of the alleygating scheme.

  Members are therefore asked to agree that the Council procure an external consultant to

complete this evaluation and that this evaluation is carried out in accordance with the criteria listed in paragraph 3:30 of this report. 3.0 Main report Key Issues 3.1 It is acknowledged that there is different levels of support required from different Council departments to deal with issues presented by alleyways across the city. This level of support can vary according to: the condition of alleyway, the ownership (privately owned, adopted / un-adopted) the level of anti-social behaviour in the area the current level of community engagement and/or community capacity to support any interventions in their areas. 3.2 This report updates members on work officers have been carrying out in respect of unadopted alleyways, alley transformation and sourcing financial support for alleyway transformation schemes. It also reports back to members on a request from this committee to explore the feasibility of carrying out a review of the alley-gating scheme internally. 3.3 Officers have since went back and looked at the option of carrying out an 'in house' review and have concluded that this is not a feasible option, as they do not have the required expertise or resources in house to do so. 3.4 Officers are still recommending that an external contractor is appointed to conduct the alleygate review and have developed a specification framework to guide the successful consultant through the evaluation process. The specification has incorporated consideration to issues raised by councillors in the fore-mentioned notice of motions. It is hoped the outcome of the review can help to: recommend long-term solutions for unadopted alleyways, provide options for transformation/regeneration of alleyways, as well as reviewing current alleygate criteria, taking into account the potential amendment to include consideration of community effort in maintaining their alleyways, in addition to the use of anti-social behaviour statistics.

# 3.5 Adoption/Ownership of Alleyways: Un-Adopted Alleyways

- Un-adopted alleyways are an issue of particular concern for Belfast City Council. Many of these areas have poor, uneven surfaces; are overgrown with vegetation; often have surface water accumulations and are generally in a very poor state of repair. Generally, they are not maintained by anyone. This creates difficulties for residents in terms of their ability to leave bins for collection and for Council staff in moving bins within these areas. Given the dangerous nature of some un-adopted back alleyways, it is difficult, and in some instances prohibitive, for Council staff to collect bins, litter pick or remove bulky items. Councils believe that this position is not acceptable or sustainable and previously have written to the NI Assembly requesting that due consideration is given to how un-adopted alleyways are kept maintained and fit-for-purpose.
- Our Regulatory Services team receive regular complaints in relation to illegal dumping, pest infestations etc. Despite interventions by them and our Open Space & Streetscene teams these problems continue to recur
- If an alleyway is 'adopted DFI will manage and maintain it'. If it is not adopted the responsibility for the upkeep and maintenance is the responsibility of those properties that frontage these alleyways. Unfortunately none of the un-adopted alleyways are in a good state of repair and the Department will not consider adopting them unless they are brought up to the required standard. In most cases the costs of upgrading can be beyond the means of residents that frontage these areas. In the absence of adoption the only option available to statutory authorities is to identify if there is an owner of the land which could determine liability. In response to the Notice Of Motion
- 3.9 An interdepartmental approach has been taken and a working group set up involving the council environmental health, legal and estates departments. This group have identified the top 20 most problematic unadopted alleyways. This was based on the alleyways that had the most recorded complaints in relation to pest control, cleansing and public health nuisance.
- 3.10 Currently the council estates team are trying to identify ownership of the top 20 alleyways based on local knowledge. If owners are identified via this method, the council enforcement

team will use their statutory power to compel the owners to meet their obligations and address sub-standard conditions.

- In the case where no legal owners can be identified, officers are proposing to adopt a pilot project, whereby the council legal team will seek to identify the ownership of four unadopted alleyways, one from each area of the city: North, South, East and West. The aim of this pilot is to:
  - firstly identify ownership of the top 4 alleyways
  - Secondly, to refine a process whereby ownership can be identified, including
    approximate cost and time resources required, to apply a phased approach
    identifying ownership of the remaining top 16 alleyways over the next 2 3 years.
- 3.12 Parallel to this work officers from Regulatory Services and Building Control will audit the alleyways. The availability of owner information will assist officers with any subsequent enforcement work. DFI are aware of the working group and the work carried out to date and have committed to supporting the work where they can.

### <u>Transformation / Regeneration</u>

- 3.13 It is recognised that the COVID-19 crisis has allowed local communities to develop a greater appreciation of open and green spaces throughout the city. Some communities have shown capacity and have independently taken an active role in improving their communal spaces, providing an opportunity for their community to enjoy fresh air, activity and socially distanced interaction during the difficult months of lockdown.
- 3.14 The council currently offer support to empower communities to improve their own communal spaces. This includes support to develop community gardens, set-up parklits and the regeneration of communal alleyways and open spaces. Support from council parks and community development teams includes: educational support and skill development, assistance with grant applications and as well as gifting communities with small items such as planters, plants, seeds etc.
- 3.15 Feedback from officers involved in supporting these programmes suggest that the most successful and sustainable programmes are those which are community led. Officers will continue to work within communities to support such endeavours, in consultation with local community groups and councillors.

### Partnership with DOJ and DFI 3.16 In response to People and Communities request in August 2020, City and Neighbourhood services wrote the Department for Communities, Department of Justice and Department for Infrastructure with a view to co-ordinating support and assistance for residents and groups who would like to transform and regenerate communal and open spaces throughout the city. 3.17 To date meetings have taken place with Department of Justice and Department for Infrastructure. As yet there has been no response from Department of Communities and a follow up letter has been issued. 3.18 Attached is letter of support from Department of Justice. A subsequent meeting with DOJ officer indicated that it may be possible to provide some financial support for alleyway transformation in interface areas via PCSP funding. Reference was also made to the possibility of accessing funding from Assets Recovery Funding and Police Property Fund. The logistics of this is to be explored further and DOJ are to provide an update on whether this funding could be accessed by the council. DOJ have also agreed in principle to support the development of a 'How to guide', to empower communities, providing a useful tool to support community led open space regeneration programmes. Officers are currently pursuing this with DOJ. Officers are also progressing the Justice Minister's suggestion to apply for PCSP funding. 3.19 The meeting held with Dfl was positive. Dfl are currently consulting with their Active Travel team and have agreed to come back to confirm whether alleyway transformation support can be obtained via strategic opportunities like the Belfast Urban Greenway monies. Alleygate Background: 3.20 Phases 1 – 4 of the alleygating project have now been completed. 3.21 Councillors may be aware that the initial phase (phase 1) of Alleygating was carried out in 2005-2007 as a pilot. This enabled 200 gates to be erected with a further 20 gates being installed through the Renewing the Routes programme in Lower Ormeau. 3.22 In February 2009, phase 2 commenced, when the council allocated £500K of capital funding

to the project, with £125,000 being equally distributed to each area North, South, East and West. A ranked list was then approved by committee and a further 174 Alleygates were then

installed within the pilot project areas with further areas identified using the prioritised list (Ardoyne, Avoniel, Ballygomartin Road, Glenbank, La Salle, Whiterock).

- 3.23 In February 2012, phase 3 commenced. £700,000 was made available for further alleygating interventions throughout Belfast. The lists of streets were prioritised against the agreed criteria and 60 streets were identified for gating (148 gates) on equal basis across North, South, East and West.
- 3.24 Phase 4 commenced in 2016, when £700K of capital monies was made available to the Area Working Groups (South £140k, North 140k, East £210k and West £210k). Statistical analysis was brought to each Area Working Group to inform Members and the final gate locations were selected by elected members by using their local knowledge.
- 3.25 This current phase (phase 4) is completed and added an additional 362 gates to the existing stock of 712, meaning a total of 1074 Alleygates is currently being managed by City & Neighbourhood Services.

### Alleygate Evaluation

- 3.26 The council are continuing to receive requests for gates, especially in areas where gates have been installed and as a consequence, dispersed issues to surrounding streets.

  However, there has not been an evaluation since the pilot project was completed in 2007. Therefore officers recommend that an evaluation is necessary before continuing with a proposed phase 5.
- 3.27 There is some concern that new proposed locations are not suitable for alleygates, are not alleyways (as only an alleyway by definition of DfI can be gated) and the legal threshold for installation can be difficult to meet given the low consultation responses.
- 3.28 A request to appoint external contractor to review the Alleygate Programme, was brought to People & Communities Committee on 3 February 2020. The Committee agreed to defer consideration of the matter to enable a further report to be submitted on the possibility of the evaluation being undertaken in-house or options to reduce costs associated with an external evaluation.

- 3.29 Officers have since went back and looked at the option of carrying out an 'in house' review and have concluded that this is not a feasible option, as they do not have the required expertise or resources in house to do so.
- 3.30 It is therefore recommended, that Council engage a suitably qualified contractor to under a review of the Alleygates Programme to date, specifically exploring the following:
  - the benefits of the scheme within neighbourhoods and how the overall scheme performs against CIPTED principles
  - to review the current selection process and identify potential future options for selection of alleygate locations taking in to account what has worked well and what could be improved to date.
  - To consider the merit in amending the current eligibility criteria to give equal consideration and scoring to the efforts of communities to develop and maintain their alleyways as is currently given to crime-reduction and anti-social behaviour concerns
  - to examine if there has been any reduction in crime / return for investment in areas where there has been intense alleygate installation
  - to examine whether there have been any long-term impacts or reduction in crime within gated areas in general
  - to identify opportunities to maximise the benefits of alleygating by working closer with other partners in the context of wider neighbourhood regeneration
  - to make recommendations about how to maximise the benefits and opportunities from the Alleygate Project, taking into consideration other Council work streams and external strategies
  - to consider the longer-term impact of the continuous alleygating investment
     (Phase 1 to Phase 4) to date in the city
  - Consideration of alternative interventions to alleygating like Alleyway
     Transformation schemes and funding to improve the standard and condition of
     un-adopted alleyways. Linking with other partners to secure funding for both
     etc.
  - The completion of the evaluation and it's findings will be used to inform the scoping of any future alleygating schemes and alleyway transformation initiatives.

	Financial & Resource Implications
3.22	The pilot proposed in respect of un-adopted alleyways is covered within existing revenue
	estimates. The cost will be considered again once the four pilot sites have been
	completed.
3.23	The approximate cost of the evaluation of the alleygating scheme would be £10K–15K with
	a significant level of in house support from the Alleygating team which would be from within
	existing budgets.
3.24	At present there is no capital financing to deliver a future alleygating programme, however
0.2	a growth proposal of £500k is being considered as part of the estimates process for 21/22.
	a grown proposal of 2000k to solling constacted as part of the committee process for 2 1/22.
	Equality or Good Relations Implications/Rural Needs Assessment
3.25	There are no known Equality, Good Relations or Rural needs implications.
4.0	Appendices – Documents Attached
_	Appendix 1 - List of top 20 unadopted alleyways
	Appendix 2 - Map of top 20 alleyways
	Appendix 3 -Letter of Support from Department for Justice

### Top 20 alleyways

Wellesley Avenue

Hatton Drive

Fitzroy Ave

Brookhill Avenue/Cliftonville Avenue

Northbrook Street

**Bloomfield Avenue** 

Eia Street

Allworthy Avenue

Newington Ave/Ponsonby Avenue

Thorndale Avenue

Ardoyne Rd/ Balholm Drive

**Claremont Street** 

**Nevis Avenue** 

Moonstone Street

Abetta Parade

**Euston Street** 

Sandhurst Gardens



Appendix 2: Map of top 20 Alleyways





#### FROM THE OFFICE OF THE JUSTICE MINISTER



Minister's Office Block B, Castle Buildings Stormont Estate Ballymiscaw Belfast BT4 3SG

Tel: 028 9076 5725

DOJ.MinistersOffice@justice-ni.x.gsi.gov.uk

Our ref: CORR-1697-2020

E-Mail Correspondence: McMullanPam@belfastcity.gov.uk Pamella McMullan, Secretarial Assistant to Ryan Black

Ryan Black
Director of Neighbourhood Services
City and Neighbourhood Services Department
Belfast City Council
The Cecil Ward Building
4-10 Linenhall Street
Belfast
BT2 8BP

2 November 2020

Dear Ryan,

Thank you for your letter of 7<sup>th</sup> September seeking the Department's support of Council, in partnership with the Department for Infrastructure and Department for Communities, in efforts to co-ordinate support and assistance for residents and groups who would like to transform and regenerate communal space throughout the city. Let me apologise for the delay in responding. Your correspondence references alleyways throughout Belfast in particular and acknowledges the difficulties that establishing ownership of these often unadopted entries can create.

At the outset, let me state that I have nothing but admiration for the activists, neighbours, community leaders and elected representatives who have worked with local residents and agencies to transform a number of city entries into 'wildflower alleys' and other aesthetically pleasing and usable space across Belfast. I am well aware that such

#### FROM THE OFFICE OF THE JUSTICE MINISTER



spaces are normally quite sterile and uninviting strips of land between homes that back on to one another, that can often act as a focus for anti-social behaviour.

From my Department's perspective, there are obvious benefits to be derived from such community-driven initiatives in terms of creating passive surveillance, potentially tackling anti-social behaviour, engendering community cohesion and improving community safety.

Although not quite in the same space, the Department has used its powers in the past to assist Council when alley gates have been sought by residents to prevent access due to anti-social behaviour, but usually this is limited to interface areas and precedes adoption of the gates by Council. On a small number of occasions we have agreed to fund such measures, albeit this has usually been on the recommendation of policing colleagues for express and pressing community protection needs.

Without prejudice to the decision making structures in place, I would imagine that the sort of support package for residents you envisage is something that Policing and Community Partnerships, funded by the Department and Policing Board, may wish to be involved in, given the community safety benefits mentioned above. Gathering and sharing the experiences of those who have delivered such schemes, along with some technical assistance and guidance, could well assist neighbours contemplating embarking on such a journey.

You will also be familiar with the work of the Department's Interfaces Team. As part of confidence building measures in interface areas, the Department has been able to make a modest contribution to transforming community space at interfaces and is working at present on a number of potential 'meanwhile use' schemes to remove the blight caused by unkempt derelict sites at interface locations. Departmental officials have encountered some of the same problems you highlight in terms of establishing ownership of land and the requirements that need to be met to bring this land up to an

#### FROM THE OFFICE OF THE JUSTICE MINISTER



adoptable standard. Such work often generates partnership working with colleagues in Dfl and DfC; which helps reinforce the logic of the Council's proposition.

In closing, I am happy for my Department to be engaged in supporting Council's aspirations around this issue. Our direct responsibility is perhaps slightly tangential to Council's, with your remit for responding to problems such as fly-tipping and a range of other operational considerations, but we would welcome an opportunity to work alongside Departmental colleagues from Dfl and DfC to hopefully derive the community benefits that are undoubtedly possible from alleyway transformation. In the first instance I would suggest that you contact Michael McAvoy, Head of Interfaces and PCSPs at the Department to initiate follow-up action.

A copy of this letter goes to the Communities Minister and to the Infrastructure Minister.

Yours sincerely

NAOMI LONG MLA Minister of Justice

Naeru Rhong.

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# Agenda Item 5a



Sub	ject:	Partner Agreements Update				
Date	):	8 December 2020				
Rep	eporting Officer: Ryan Black, Director of Neighbourhood Services					
Con	tact Officer:	Kelly Gilliland, Neighbourhood Services Ma	anager			
L						
Rest	ricted Reports					
Is th	is report restricted?		Yes No X			
	If Yes, when will th	e report become unrestricted?	<u></u>			
	After Commit	tee Decision				
	After Council	Decision				
	Some time in	the future				
	Never					
Call-	in					
Call-	1111					
Is th	e decision eligible fo	or Call-in?	Yes X No			
1.0		or Summary of main Issues				
1.1	This report is to provide an update on progress on implementation of Partner Agreements for					
	July – September 20	J20.				
2.0	Recommendations					
2.1	The Committee is as	sked to				
	Note the sati	sfactory quarterly progress to date at Partne	er Agreement sites.			
3.0	Main report					
	Legal Agreements					
3.1	.1 Council agreed to enter into Partner Agreements at the following sites with the clubs identified					
	below. The Agreements are for a period of 5 years with option to extend for up to a further two					
	years. The Department intends to extend the Agreements beyond the initial 5 year period.					
			·			

Location	Partner
Dixon Playing Fields	Sirocco Works FC
Alderman Tommy Patton Memorial Park	East Belfast FC
Woodlands Playing Fields	Co. Antrim Board GAA
Loughside Playing Fields	Loughside FC
Shore Road Playing Fields	Grove United FC
Orangefield Playing Fields	Bloomfield FC
Ulidia Playing Fields	Rosario FC

3.2 Regular checks on the necessary Insurance, Health and Safety and Governance have been completed at all sites. The reporting documents were amended in accordance with audit requirements and sent to partners one month in advance of reporting deadlines. All partners are compliant on these matters.

### **Financial Support to deliver Sports Development Plans**

3.3 Successful applicants submitted plans in early 2020 to improve sports development outcomes at each site in the 2020 – 2021 financial year. Funding of up to £20,000 per annum is available for each partner to deliver a programme supporting their Sports Development Plan. Letters of offer to all partners are based on approved sports development plans in the current financial year, all partners have signed and returned their letters of offer. Partners must submit Sports Development plans annually which are aligned to the financial planning calendar for the incoming year.

#### Monitoring

3.4 Given the current Covid19 restrictions the usual end of quarter monitoring meetings have not been held face to face with partners. However parks management and sports development have kept in contact via phone calls for updates on site management and bookings, health and safety, finance and their sports development plan. Action plans are reviewed and agreed with the partners during these discussions to ensure that planned outcomes are achieved and improvements identified where required.

#### **Sports Development Impact**

3.5 In line with Council objectives, the diversification of use and improved sports development impact are priorities at the partner agreement sites. Programme delivery has led to significant positive achievements across the sites despite the Covid19 restrictions during the summer.

The table below indicates outputs at the sites as reported by the 7 partners for Quarter 2 (July – Sept 2020). No activity took place in Q1 due to Covid19 restrictions.

A. Participation type	
Members of different codes	910 people
2. People with a Disability	33 people
3. People from a minority ethnic background	626 people
4. Females	1,128 people
5. Older people	525 people
6. Schools / youth organisations	1 schools /groups
B. Participation usage	
Number of full pitch/adult matches on site	57 matches
Number of full pitch/adult match participations	1708 users
Number of small sided/youth match bookings	121 bookings
on site	
Number of small sided/youth matches on site	488 matches
Number of youth match participations	9183 users
Number of training sessions held on site	352 sessions
Number of training session participants	17,434 participants
Number of other bookings / activities on site	5 bookings
Number of other bookings / activity	750 participants
participants on site	
C. Partnership working	
Working with Belfast City Council	All reported partnership working
2. Sports Governing Bodies	13 engaged
3. Other teams / groups in your sport	11 teams / groups
4. Other teams / groups in different sports	4 teams / groups
5. Community / voluntary groups	1 community groups

	D. Social value				
	Young people at risk	1049 People			
	2.Encourage participation of under-	1,998 people			
	represented groups				
	3. Promote positive cross community relations	1,881 People			
	4. Promote health and wellbeing in socially deprived communities	2,285 people			
	Promote Volunteering skills	25 upskilled			
	6. Develop skills that will improve	39 people			
	employability				
3.6	Financial & Resource Implications  A total of £140,000 per annum is available within revenue estimates to support annual Sports  Development Plans at the Partner Agreement sites.				
3.7	Equality or Good Relations Implications/Rural Needs Implications  None.				
4.0	Appendices – Documents Attached				
	None				

# Agenda Item 6a



#### PEOPLE AND COMMUNITIES COMMITTEE

Subjec	Proposal for naming a new street and the continuation and realignment of existing streets				
Date:		8 <sup>th</sup> December, 2020			
Report	ting Officer:	Ian Harper, Building Control Manager			
Contac	ct Officer:	Roisin Adams, Business Coordinator			
Restric	cted Reports				
Is this	report restricted?		Yes No	X	
lt	f Yes, when will the	report become unrestricted?			
	After Committe	ee Decision			
	After Council I	Decision			
	Some time in t	ne future			
	Never				
Call-in					
Is the d	decision eligible for	Call-in?	Yes X No		
1.0	Purpose of Repor	or Summary of main Issues			
1.1	To consider applications for naming a new street and the continuation and realignment of			nt of	
	existing streets in the	ne City.			
2.0	Recommendation	S			
2.1	Based on the information presented, the Committee is required to make a recommendation			ndation	
	in respect of applic	ations for naming of streets in the City. The Co	ommittee may either	:	
	Grant the a	oplications, or			
		applications and request that the applicant	e submit other nam	nes for	
	consideration		s submit other han	163 101	
3.0	Main report				
	Key Issues				
I					

- The power for the Council to name streets is contained in Article 11 of the Local Government (Miscellaneous Provisions) (NI) Order 1995.
- 3.2 Members are asked to consider the following application for naming a new street and the continuation and realignment of two existing streets in the City. The application particulars are in order and the Royal Mail has no objections to the proposed names.

Proposed Name	Location	Applicant
Galgani Crescent	Off Ardilea Avenue, BT14	The Boyd Partnership

Proposed Continuation	Location	Applicant	
of Existing Street			
Hopewell Crescent	Off Hopewell Avenue,	Hall, Black, Douglas	
	BT13	Architects	
Hopewell Square	Off Hopewell Crescent,	Hall, Black, Douglas	
	BT13	Architects	

- 3.3 The Boyd Partnership has proposed Galgani Crescent for a new street that is being developed on the former site of St Gemma's School in the Ardoyne area of Belfast. Galgani Crescent is being proposed, as Galgani was the surname of St Gemma. The second choice is St Gemmas Crescent and the 3<sup>rd</sup> choice St Gemmas Gardens have been proposed as the names are linked to the local history and the former St Gemma's school.
- Hall, Black Douglas architects have proposed Hopewell Crescent for the continuation and realignment of an existing street that is being extended. The development also includes the realignment of Hopewell Square with the construction of eighteen additional dwellings.

### Financial & Resource Implications

3.5 There are no Financial, Human Resources, Assets and other implications in this report.

#### Equality or Good Relations Implications/Rural Needs Assessment

3.6 There are no direct Equality implications.

4.0	Appendices – Documents Attached
	None



# Agenda Item 6b



## PEOPLE AND COMMUNITIES COMMITTEE

Subjec	Street food events in Lower Crescent Open Space April 2021 –  Subject: September 2021					
Cabjee		Coptomber 2021				
Date:						
Ryan Black, Director, City and Neighbourhoods Department					ent	
Report	ing Officer:	Ctombon Loopard Naighbou	wheel Comisses Manage	- C:t	, and	
Contac	ct Officer:	Stephen Leonard, Neighbou Neighbourhoods Departmen	•	r, City	/ and	
Oomac	or Officer.	Treignodamodas Departmen				
Restric	ted Reports					
Is this	report restricted?		Yes		No	х
If	Yes, when will the	report become unrestricted	?			
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	After Council D	Decision				
	Some time in t	he future				
	Never					
Call-in						
Is the c	lecision eligible for	Call-in?	Yes	х	No	
4.0	Durmana of Damar	t or Cummon, of main loos	_			
<b>1.0</b>		t or Summary of main Issue report is to obtain permission		ies of	weeke	end
		·				
		o be held in Lower Crescent (	open space over period	Aprii 2	2021 –	
	September 2021.					
2.0	Recommendation					
2.1	The Committee is a	asked to:				
	1. Grant authority to Night Cap Event Group Ltd for a series of street food events to be					
	held in Lower Crescent Open space over period April 2021 – September 2021, subject					
	to Coronavirus pandemic restrictions and compliance required by Council.					
			.,			
	2 Grant outhority	to the Director of Neighbourho	and Sarvings subject to	atiofo	octory t	ormo
	_	•	ou ocivices subject to s	ausia	actory t	C11119
	being agreed ai	nd on condition that:				
	The property.	moter resolves all operational	issues to the councils' s	atisfa	ction	

- An appropriate legal agreement is completed, to be prepared by the City Solicitor; and
- the promoter meets all the statutory requirements of the Planning and Building Control Service including the terms and conditions of the Park's Entertainment Licence
- Grant authority to the Director of Neighbourhood Services to negotiate an
  appropriate fee for use of Lower Crescent Open Space taking into account costs
  to the Council, minimising negative impact on the immediate area but also the
  potential wider benefit to the city economy.
- To write to the promoters and advise that a social levy will also be charged in accordance with Council policy.
- The event company will also be required to reimburse any ancillary costs for services provided by the Council at the event.
- Agree that Event Organisers shall consult with public bodies and local communities as necessary.

### 3.0 Main report

#### **Key Issues**

- 3.1 "Night Market" is an original project that supports local jobs, training and enterprise. The intention is to bring an exciting and unique outdoor street food dining experience to Belfast. In an ever changing and challenging climate the aim is to provide a safe open air space for socializing whilst enjoying all that's good about NI local food.
- 3.2 Hosted by the Nightcap Event Group Ltd, an innovative drinks led hospitality company which focuses on providing consultancy and mobile bar services across Northern Ireland with over 20 years industry experience. The company is keen to involve the local hospitality sector by organizing this bespoke event. In addition they seek to support the NI events sector as a whole that have been arguably hardest hit during this year's pandemic by creating jobs and giving suppliers a direct route to market.
- 3.3 "Night Market" has the aim of being the street food event to transform Belfast's food landscape by turning a lost suburb into a vibrant street food destination. The aim of Night Market is to provide a platform for the best street food traders in the province to cook quality, locally-sourced and honest food to the people of Northern Ireland in a safe open air venue.

- 3.4 Considerable consultation will be required with local house holders and businesses in the surrounding area. Alcohol will be on sale as part of the events along with food and music. It is anticipated the events will finish at 10.00pm with Thursday, Friday, Saturday and Sunday being the primary days the street food festival will be open.
- 3.5 The requestor will prepare a full event management plan and risk assessment. And if applicable apply for an entertainment licence if that is required.
- 3.6 The Belfast Agenda sets out our joint city vision and long term ambitions and outcomes for Belfast's future, as well as outlining our priorities for action every four years. The development of a 'Transformational Places' approach across the city offers a real opportunity to make a sustained impact in the Botanic, Wider University and Lower Ormeau area, particularily given it's close proximity to the South Corridor. This event has the potential to support this and support local businesses in this part of the city at a key time for retail.
- 3.7 The event is being planned on the basis that live events will be permitted in April 2021 with respect to Covid 19 restrictions. An ongoing review of the situation will be required and the event organiser will provide updates to Belfast City Council.

#### **Financial & Resource Implications**

- A fee will be charged for the use of the facility. A bond of intent will be paid to the Council which would be retained in the event of the event being cancelled. The requestor will also be required to pay a social clause. The fee charged will also meet any additional staff costs.
- 3.9 Permission for the use of the facility is subject to the Director of Neighbourhood Services to negotiate an appropriate fee for use of the facility taking into account costs to the Council, minimising negative impact on the immediate area but also the potential wider benefit to the city economy.

#### **Equality or Good Relations Implications/Rural Needs Assessment**

3.10 There are no known Equality, Good Relations or Rural needs implications.

# 4.0 Appendices – Documents Attached None

